# Joint Submission to the Council of Canadian Academies' Expert Panel on Medical Assistance in Dying

 on behalf of Canadian Physicians for Life, Canadian Federation of Catholic Physicians' Societies and Christian Medical and Dental Society of Canada - October 6, 2017<sup>1</sup>

Our main concern about the proposed expansion of the MAID criteria is the protection of vulnerable patients. In order for a patient to qualify for MAID, the current legislation requires that the patient's death must be "reasonably foreseeable". This clause is being litigated in British Columbia, and has already been redefined in a high profile case in Ontario. If this clause is struck down, reinterpreted, or if the MAID criteria are expanded, the main surviving test will be whether the patient has a "grievous and irremediable condition". This is not a medical term, and does not have a precise definition. The *Carter* decision and subsequent legislation have defined irremediable as a condition that cannot be treated *by any means that is acceptable to the patient*. As the requirement for intolerable suffering is also subjective, physicians conducting assessments will be hard pressed to refuse MAID requests since there will no longer be objective benchmarks to measure criteria. *The end result will be state sponsored suicide on demand.* The expansion of the MAID criteria to include each of these groups of vulnerable patients needs to be considered in this context.

## **CHILDREN**

When providing medical care to children and adolescents, a key concern is that capacity may not be present. According to the standards of Canadian medicine, acting on decisions made by a patient without capacity is not ethical conduct. Capacity is the ability to understand and appreciate the consequences of a decision. The standard for capacity is higher than usual when decisions are life altering or life threatening. Factors influencing capacity in minors include immature neurophysiological development, which results in biologically mediated difficulty with appreciating future consequences, psychological immaturity, ongoing evolution of identity, and vulnerability to peers and the media.<sup>3</sup> Previous experience demonstrates that the process of determining capacity in minors (such as children refusing life-saving chemotherapy) is a high-resource and painful endeavor. Capacity assessment of minors often requires expertise from clinical ethics, psychiatry, child protection, and the law. It is an emotionally charged issue for

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<sup>&</sup>lt;sup>1</sup> Canadian Physicians for Life, Canadian Federation of Catholic Physicians' Societies, and Christian Medical and Dental Society of Canada represent 5,000 physicians in Canada. This response was drafted by physician members and friends of our organizations, who treat patients who are children, have psychiatric conditions, or who have an advanced directive (vulnerable people).

<sup>&</sup>lt;sup>2</sup> See article on the AB case https://www.thestar.com/news/crime/2017/08/10/woman-at-centre-of-ontario-assisted-death-case-dies.html The following article explains how the AB case is already being used as justification for MAID when the patient does not have a terminal condition. <a href="http://www.cbc.ca/news/canada/british-columbia/assisted-dying-law-canada-moro-1.4294809?cmp=rss&partner=skygrid">http://www.cbc.ca/news/canada/british-columbia/assisted-dying-law-canada-moro-1.4294809?cmp=rss&partner=skygrid</a>

<sup>&</sup>lt;sup>3</sup>Casey BJ, Jones RM, Hare TA (2008). The adolescent brain. Ann N Y Acad Sci 1124: 111-126. Johnson SB, Blum RW, Giedd JN (2009). Adolescent maturity and the brain: The promise and pitfalls of neuroscience research in adolescent health policy. J Adolesc Health. 45: 216-221.

families, medical staff, and the general public. Determining capacity around the issue of medical assistance in dying is a high-stakes decision that is more serious than discontinuing treatment; as MAID involves actively taking a human life. In addition, previously identified general concerns about MAID, such as wrongful deaths in other permissive jurisdictions, are of greater concern in minors, given society's obligation to protect our most vulnerable. Overall, there is much less experience with MAID for minors on an international level, resulting in less reassurance regarding governments' ability to mediate potentially negative consequences. Furthermore, we are concerned that extension of MAID to minors would jeopardize a population already known to have a high incidence of both suicidal ideation and peer pressure, and that effects might be particularly pronounced in subsets of young people with special vulnerabilities.<sup>4</sup>

Society recognizes the lack of neuroanatomical maturation in areas like voting and driving. Proponents for MAID for minors will need to answer why children are incapable of voting or driving, but yet are capable of choosing to die.

# PATIENTS WITH A PRIMARY DIAGNOSIS OF MENTAL ILLNESS

Suicidal ideation is normally an indicator of serious mental illness. Society has given physicians the legal right to admit someone to hospital against their will to be treated for suicidal ideation. Keeping a patient against their will, while extremely rare in other circumstances, is allowed in the case of the suicidal patient because their desire to harm themselves is evidence of their irrationality and incompetence. Suicidal ideation and refusal of treatment are consequences of under-treated mental illness.

Depression afflicts those who have both long-term mental health diagnoses and the remainder of the population intermittently.<sup>5</sup> Its effects are pervasive; it affects the brain, the mind and the way that people think and feel. Thinking patterns of depressed people are distorted; they are prone to pessimism, all or nothing thinking and often cannot see past the current moment. A key determinant of eligibility for MAID is how the patient perceives his/her situation, but in a depressed individual, perception is seen through a dark lens. At the same time, it is possible to be erroneously deemed competent while

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<sup>&</sup>lt;sup>4</sup> Among Canadians aged 15 to 34, suicide is the second leading cause of death. *Cf.* Navaneelan T (2017). Suicide rates: An overview. Statistics Canada. Accessible at www.statcan.gc.ca/pub/82-624-x/2012001/article/11696-eng.htm.

Gould M, Wallenstein S and Kleinman M (1990). Time-space clustering of teenage suicide. *Am J Epidemiol* **131:** 71-78.

D'Augelli AR, Herschberger SL, Pilkington NW (2001). Suicidality patterns and sexual orientation-related factors among lesbian, gay, and bisexual youths. *Suicide Life-Threatening Beh* **31:** 250-265. Kielland N and Simeone T (2014). Current issues in mental health in Canada: The mental health of First Nations and Inuit communities. Library of Parliament Research Publications. 2014-02-E.www.statcan.gc.ca/pub/82-624-x/2012001/article/11696-eng.htm

<sup>&</sup>lt;sup>5</sup> One particularly high-risk population is First Nations communities. Some First Nations communities have suicide rates that are 800 times the national average. *Cf.* Kielland N and Simeone T (2014) (ibid.) Approval of MAID for people who have mental health challenges may be seen as a government endorsement of suicide. The lack of sufficient mental health services puts those communities at great risk.

suffering from depression. Patients can be rational about some aspects of their lives, and not others, so the request for MAID may appear to be a rational decision. Competence assessments are often suboptimal, and unless the assessor has an appropriate level of suspicion, he/she may not recognize the cognitive distortion. Furthermore, depression often involves rigid and restricted thinking, such that an individual who wants something other than what he/she is experiencing, may insist on being euthanized, for lack of being able to conceive of another option. Similar concerns exist for other psychiatric diagnoses as well.

Offering death for mental illness is unwise, since the most common reason for a request is clinical depression, which almost always resolves without medication within 6 months to two years. <sup>8</sup> Other jurisdictions, such as Belgium, require the illness to be unresponsive to all possible treatments, while Canada currently does not require the patient to undertake any treatment.

When a patient is receiving mental health care, the greatest treatment their physician can provide is hope, caring for them, and imparting the message that life is worth living. How can the physician conduct an assessment to prevent suicide and provide care when that same assessment may also be used as a means to provide suicide? Safeguards will not protect people suffering solely from psychological illness because the tools mental health professionals use to protect and treat these individuals will be rendered ineffective in a permissive regime.

#### ADVANCE DIRECTIVES:

Advance directives pose additional problems. It is impossible to predict one's experience of the illness trajectory. Palliative care professionals observe patients' perceptions about dependence on others becoming less negative as they become more dependent. Moreover, dementia patients have stable quality of life ratings as their

Dying-National-Secretariat.pdf

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<sup>&</sup>lt;sup>6</sup> Appelbaum, P.S. 2007. Assessment of Patients' Competence to Consent to Treatment. *New England Journal of Medicine:*357:1834-1840. There is no standard assessment process or specific measures of competence.

<sup>&</sup>lt;sup>7</sup> Clarke, D. M.(1999); *Journal of Medical Ethics* 25(6), 457-462.

<sup>&</sup>lt;sup>8</sup> J. L &Lacasse, J.R.2012. The controversy over Antidepressant Drugs in an era of evidence-based practice. *Social Work in Mental Health* 10:445-463.

<sup>&</sup>lt;sup>9</sup> This concern is emphasized in the following excerpt: "For many psychiatrists, however, assisting patients to die is incompatible with the way in which the therapeutic relationship between physician and patient should function to contain, understand, and manage despair and suicidality (Koerselmans, 1995, 2011). Indicating that they are willing to consider a patient's assisted suicide request after a therapeutic intervention were to fail would undermine the therapeutic process from the beginning."
Pols, H., Oak, S. 2013. Physician-assisted dying and psychiatry: Recent developments in the Netherlands. *International Journal of Law and Psychiatry*. 36:506-514 [p. 511].

Canadian Society of Palliative Care Physicians. "Submission to Special Joint Committee on Physician-Assisted Dying." (January 27, 2016) Retrieved from <a href="http://www.cspcp.ca/wp-content/uploads/2014/10/CSPCP-Submission-to-the-Special-Joint-Committee-on-Physician-Assisted-on-Physician-On-Physicia

disease progresses. In the Netherlands, possessing an advance directive for euthanasia does not predict completion of euthanasia, 11 and such advance directives are rarely carried out for incompetent patients because of difficulty assessing the presence of voluntariness and unbearable suffering in this population. <sup>12,13</sup> Patients may resist euthanasia when they reach their previously-defined conditions for it. In this case, would we respect the patient's previously anticipated wish and ignore her current subjective experience because it is deemed to come from an incompetent mind? Would this not be an annihilation of the rights of the incompetent person? The implications of a scenario in which a proxy ultimately decides to proceed with the euthanasia of another person must be fully evaluated. Proxy ratings of quality of life (QOL) for dementia patients tend be worse than patients' own ratings, <sup>9,14,15</sup> and caregiver ratings of patient QOL have been associated with caregiver mood. <sup>16</sup> Moreover, the assessment of QOL in dementia in general is acknowledged in the literature to be problematic. 13,14,17 These factors render an autonomous decision about euthanasia impossible to achieve via advance directives, and introduce significant risk that factors other than the best interests of the patient will motivate decision-making where the potential for secondary gain exists.

## CONCLUSION

The expansion of the MAID mandate to include these vulnerable patients challenges the main philosophical underpinning of the legalization of euthanasia and assisted suicide – autonomy. Autonomy is only one of the four factors that make up modern medical ethics. Beneficence is another. If a patient tells their care team that they want to die what does it mean to do good for the patient? Does it mean to give them a lethal injection or to find an alternative?<sup>18</sup> To simply let the patient decide begs the question.

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<sup>&</sup>lt;sup>11</sup> Bolt, E., Pasman, R., Deeg, D., Onwuteaka-Philipsen, B. 2016. From Advance Euthanasia Directive to Euthanasia: Stable Preference in Older People? *Journal of the American Geriatrics Society.* 64(8): 1628–1633.

Kouwenhoven, P. et al. 2015. Opinions about euthanasia and advanced dementia: a qualitative study among Dutch physicians and members of the general public. *BMC Medical Ethics*. 16:7 Hertogh, C., de Boer, M., Droes, R., Eefsting, J. 2007. Would We Rather Lose Our Life Than Lose Our Self? Lessons From the Dutch Debate on Euthanasia for Patients With Dementia. *The American Journal of Bioethics*, 7(4): 48–56.

Parker B, Petrou S, Underwood M, et al. Can care staff accurately assess health-related quality of life of care home residents? A secondary analysis of data from the OPERA trial. BMJ Open 2017;7:e012779. doi:10.1136/bmjopen-2016- 012779.

<sup>&</sup>lt;sup>15</sup> Buckley et al, "Predictors of Quality of Life Ratings for Persons with Dementia Simultaneously Reported by Patients and their Caregivers: The Cache County (Utah) Study", *Int Psychogeriatr*. 2012 July; 24(7): 1094–1102.

<sup>&</sup>lt;sup>16</sup> Schiffczyk, C., et al. 2010. Generic quality of life assessment in dementia patients: a prospective cohort study. *BMC Neurology*. 10:48

<sup>&</sup>lt;sup>17</sup> Hongisto et al. 2015. Self-Rated and Caregiver-Rated Quality of Life in Alzheimer Disease with a Focus on Evolving Patient Ability to Respond to Questionnaires: 5-Year Prospective ALSOVA Cohort Study. Am J Geriatr Psychiatry 23(12): 1280-1289.

<sup>&</sup>lt;sup>18</sup> This was played out in Quebec when emergency physicians were faulted for not treating patients who came to their emergency department after having attempted suicide because they were "confused" about their duties. (*Cf.* Hamilton, G. "Some Quebec doctors let suicide victims die though treatment was available: college", *National Post*, March 17, 2016. http://nationalpost.com/news/canada/some-quebec-

Various personal vulnerabilities and influences can make the patient unable to act in their own best interests. The current system of MAID assessment requires two physicians, neither of whom need to be intimately acquainted with the patient, to determine whether or not the patient is capable of consent and whether or not there is coercion. Coercion can be subtle and difficult to detect. Competency measures are very difficult to assess with each of these three groups of patients. It is not practically possible to expand the MAID mandate without a significant risk of wrongful death for some patients. In the end, it is not worth the risk.

A list of relevant articles are included after the endorsements.

The following three physicians' organizations have jointly submitted this document. Together they represent approximately 5,000 Canadian physicians. 247 individuals have asked that their names be attached to the document as a personal and public endorsement. Reference to positions held by individuals does not imply organizational endorsement.

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doctors-let-suicide-victims-die-though-treatment-was-available-college) "Psychiatrists who fail to take reasonable care that their patients do not commit suicide, including by failing to order their involuntary hospitalization in order to prevent them committing suicide, can be liable for medical malpractice (negligence), unprofessional conduct (they lose their medical licenses), and even, in extreme cases, criminal negligence." (Somerville, M, Bird on an Ethics Wire [McGill-Queen's University Press, 2015], pg. 131)

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185. Dr. Mikulas Pavlovsky MD Family Physician (retired) Regina, SSK

186. Dr. Shauna Burkholder MD, FRCPC Pediatric Intensivist Calgary, AB

187. Dr. W.E.Schneider MD, FCFP, FCBOM Assistant Clinical Professor, University of Alberta Edmonton, AB

188. Dr. Alanna Fitzpatrick MD PGY5 Plastic Surgery Resident Hamilton, ON

189. Dr. Jeannette Furtak DPM Podiatrist Edmonton, AB

190. Dr. Howard Bright MD, CCFP Chilliwack, BC

191. Dr. Luke Chen MD, FRCPC, MMEd UBC Hematology Training Program Director and Hematologist Vancouver, BC

192. Dr. Hans Wu MD Family Physician Vancouver, BC

193. Dr. Eric Mulder MD, FRCPC Psychiatry Barrie, ON

194. Dr. Simon Woo MD, FRCPC Specialty Psychiatry Vancouver, BC

195. Dr. Cindy Lou MD, CCFP Coquitlam, BC

196. Dr. Joyce Wonmi Choi MD, CCFP (COE) Family Medicine/Care of the Elderly Vancouver, BC

197. Dr. Mary-Magdalene Ugo Dodd, MD Ophthalmologist Saskatoon, SK

198. Dr. Maarthen Reinders MD, CCFP Orillia, ON

199. Dr. Julia Bright MD Family Physician Chilliwack, BC

200. Dr. Iris Liu MD, CCFP Clinical instructor at UBC and Site Faculty of Behavioural Medicine and Scholarship Abbotsford, BC

201. Dr. Matthew McRae MD, FRCSC Plastic Surgeon Hamilton, ON

202. Dr. Mark McRae MD, FRCS(C)
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203. Dr. Ralph Kyrillos MD, FRCSC Ophthalmology Sacramento, California - Fellowship training

204. Dr. Alana Cormier MD, CCFP Family Physician Halifax, NS

205. Dr. Rodolfo Domínguez MD, CCFP Family Medicine Toronto, ON 206. Dr. Fok-Han Leung MD, CCFP, FCFP, MHSc Family Physician Toronto, ON

207. Dr. Warren Molberg MD, CCFP(EM) Emergency Medicine St Albert, AB

208. Dr. Nathan Schneidereit MD Colorectal and General Surgery Nanaimo, BC

209. Dr. W Wayne Weston MD, CCFP, FCFP London, ON

210. Dr. Geoff Protheroe MD Family Physician Calgary, AB

211. Dr. Brad Burke MD, FRCPC Physical Medicine & Rehabilitation Windsor, ON

212. Dr. Dan Reilly MD Obstetrician & Gynecologist Fergus, ON 213. Dr. Jessica Kwapis MD, FRCSC General Surgeon Sensenbrenner Hospital Kapuskasing, ON

214. Dr. Alice Chen MD, CFPC, FCPC, MAR, MA (Mental Health Counseling) Family physician and psychotherapist Toronto, ON

215. Dr. Anthony Kerigan MD Palliative Care Physician Hamilton, ON

216. Dr. François Primeau MD FRCPC FCPA Geriatric Psychiatry Lévis, QC

217. Dr. Agnes Tanguay MD Family Medicine Ottawa, ON

218. Dr. Vanessa Sweet MD Anesthesiology Dartmouth, NS

219. Dr. Renata Leong MD Toronto, ON

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222. Dr. Francesca Lobo MD, FRCPC Hamilton, ON

223. Dr. Doug Wiebe MD Occupational Rehabilitation & Pain Management Physician Port Moody, BC

224. Dr. Amy Megyesi MD Family Medicine Salmon Arm, BC

225. Dr. Bruce Hiller MD General Internal Medicine Comox, BC

226. Dr. Chris Newcombe MA Emergency Medicine Nanaimo, BC

227. Dr. Patrick MacGillivray MD, MSc, CCFP Family Medicine Ottawa, ON

228. Dr. Chantale Demers MD, CCFP (CAC Palliative Medicine) Palliative Care Winnipeg, MB

229. Dr. Timothy Dowdell MD, FRCPC, CCFP Associate Professor, University of Toronto Radiologist-in-Chief St. Michael's Hospital Toronto, ON

230. Dr. Vanessa Sweet MD, FRCPC Anesthesiology & Perioperative Medicine Dartmouth, NS

231. Dr. Frank Fornasier MD, FCFP Family Medicine, Hospitalist Burlington, ON

232. Dr. Kenneth Fung MD, MB., FRCS (Lon) Agincourt, ON

233. Dr. Mary C.Y. Lee MD, FRCP Rheumatologist Toronto, ON

234. Dr. Nisha Fernandes MD Associated Department of Medicine Internal Medicine Markham, ON

235. Dr. Lubomir Alexov MD, CCFP(PC) Family Physician Scarborough, ON

236. Dr. Natalia Pastuszewska MD Brantford, ON

237. Dr. Mary de Porres Ilo MD, CCFP-EM Brantford, ON

238. Dr. Anne C Halstead MD, FRCP(C) Vancouver, BC

239. Dr. Tony (J. A. S.] Marriott MB, ChB, DPM, FRCP(C) Psychiatrist Millgrove, ON

240. Dr. Jeffrey Betcher MD, FRCPC, MA (Bioethics)
Departments of Anesthesiology and Critical Care
Department Head and Medical Director, Critical Care
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241. Dr. Janice Halpern MD, FRCPC Psychiatrist Toronto, ON

242. Dr. Michael Varelas MD Neurologist Vancouver, BC

243. Dr. Philip Quinlan MD Family Practice Burford, ON

244. Dr. Christopher J Ryan MD Family Physician Vancouver, BC

245. Dr. Luke Savage BKin(Hons), MD, CCFP Rural Family Medicine Physician Three Hills, AB

246. Dr..Vincent Fung MD Vancouver, BC

247. Dr. Mary OConnor MD Family Physician Ottawa, ON

The following resources may be helpful in the deliberations of the committee. We are providing them in the form of an annotated bibliography for ease of use.

1. De Lima, L., Woodruff, R., Pettus, K., Downing, J., Buitrago, R., Munyoro, E., et al. (2017). International association for hospice and palliative care position statement: Euthanasia and physician-assisted suicide. *Journal of Palliative Medicine*, 20(1), 8-14. doi:10.1089/jpm.2016.0290 [doi]

This is the most current position statement from the International Association for Hospice and Palliative Care.

2.

- a. Foley, K. M. (1991). The relationship of pain and symptom management to patient requests for physician-assisted suicide. *Journal of Pain and Symptom Management*, 6(5), 289-297.
- b. Foley, K. M. Pain (1995) Physician-assisted Suicide, and Euthanasia. *Pain Forum* 4(3): 163-178
- c. Foley, K. M. (1997). Competent care for the dying instead of physician-assisted suicide. *The New England Journal of Medicine*, 336(1), 54-58. doi:10.1056/NEJM199701023360109 [doi]

In these papers by Dr. Foley, she essentially makes an argument that the application of proper palliative care makes physician assisted suicide unnecessary. She is a world leader in the area of palliative care (writing extensively on the topic).

3. Jones, D. A., & Paton, D. (2015). How does legalization of physician-assisted suicide affect rates of suicide? *Southern Medical Journal*, 108(10), 599-604.

This paper finds there is an increased rate of suicide in jurisdictions where physician assisted suicide is practiced.

- Keizer, A. A. (2013). Euthanasia in advanced dementia: A moral impossibility. [Euthanasie bij gevorderde dementie: een morele onmogelijkheid] Nederlands Tijdschrift Voor Geneeskunde, 157(25), A6407.
- 5. Kissane, D. W.; Kelly, B. J. Demoralisation, depression and desire for death: problems with The Dutch guidelines for euthanasia of the mentally ill (2000) *Australian and New Zealand Journal of Psychiatry*; 34:325–333.

This paper concludes that "Dutch guidelines for physician-assisted suicide in the mentally ill generate serious concern given the uncertainty of prognosis, potential range and variability of outcome of treatments of suicidality and the boundary violations that are involved for the psychiatrist. The guidelines have the potential to dangerously alter the practice of psychiatry and should be condemned".

6. Mendelson, D., & Haywood, I. (2014). Minors' decision-making capacity to refuse life-saving and life-sustaining treatment: Legal and psychiatric perspectives. *Journal of Law and Medicine*, 21(4), 762-773.

The capacity of minors to make decisions related to euthanasia is questioned in this paper.

7. Oduncu, F. S., & Sahm, S. (2010). Doctor-cared dying instead of physician-assisted suicide: A perspective from germany. *Medicine, Health Care, and Philosophy, 13*(4), 371-381. doi:10.1007/s11019-010-9266-z [doi]

The authors conclude that: "Euthanasia and PAS as practices of direct medical killing or medically assisted killing of vulnerable persons as "due care" is to be strictly rejected. Instead, we propose a more holistically-oriented palliative concept of a compassionate and virtuous doctor-cared dying that is embedded in an ethics of care."

- 8. Somerville, M. A. (1999). Euthanasia is wrong: Legalizing it would have a dangerous impact on society *The Gazette*; Montreal, Que. [Montreal, Que]15 May: B5.
- 9. Van Norman, G. A. (2014). Physician aid-in-dying: Cautionary words. *Current Opinion in Anaesthesiology*, 27(2), 177-182.

This paper warns that vulnerable populations maybe at risk with PAS and euthanasia policies.